

TAX REFORM AND HIGHER EDUCATION

What Students, Families, and Institutions Need to Know

House Tax Reform Bill Brief Summary

Released on Thursday, Nov. 2, the House tax reform bill—the “Tax Cuts and Jobs Act”—contains a number of provisions that make changes that will negatively affect an array of provisions important to higher education, including:

- **Impact on Charitable Giving:** Doubles the standard deduction for individuals and couples, which will reduce the number of taxpayers who itemize, significantly reducing the value of the charitable deduction, and lead to a drop in donations to colleges and universities.
- **Deduction of College-Age Dependents:** Under current law, taxpayers may claim a deduction (\$4,050 in 2017) from income for each dependent. Dependents are typically the taxpayer’s children who are 18 years old or younger. A taxpayer’s dependent children age 19 to 23 who are full-time college students also qualify for this deduction. The House bill eliminates all personal exemptions (in favor of higher standard deductions).
- **New Version of the American Opportunity Tax Credit (AOTC), with positives and negatives: (Raises \$17.3 billion over 10 years)**
 - **Positives:** Maintains AOTC eligible expenses and refundability, maintains current income thresholds (individual: \$80,000-90,000/joint: \$160,000-180,000), and expands credits to a fifth year but at a reduced amount of \$1,250 with \$500 refundability.
 - **Negatives:** Completely eliminates tax benefit for non-traditional students taking longer than five years to complete their degrees, part-time students, graduate students and lifetime learners.
- **Repealed (Repealed provisions raise \$47.5 billion over 10 years):**
 - The Hope Scholarship Credit; the Lifetime Learning Credit and tuition deduction (no separate score)
 - The Student Loan Interest Deduction
 - The Section 117(d) tuition reduction assistance
 - Section 127 employer-provided educational assistance
- **Discharge of Certain Student Loan Indebtedness:**
 - Discharge of student loan debt on account of death or total disability would not be taxable. **(Costs \$100 million over 10 years)**
- **1.4 Percent Excise Tax on Certain Private College/University Endowments:** A 1.4 percent excise tax on investment income for private college

and university endowments with a value of at least \$100,000 per each student and at least 500 full and part-time students. **(Raises \$3 billion over 10 years)**

- **Repeal of Private Activity Bonds:** Elimination of the tax exemption for interest on new private activity bonds, which would essentially prevent private institutions from using tax-exempt bond financing. **(Raises \$38.9 billion over 10 years)**
- **Executive Compensation:** For tax-exempt organizations (including colleges and universities), a 20 percent excise tax on compensation above \$1 million paid to any of its five highest paid employees; would also apply to excess parachute payments paid to such individuals. **(Raises \$3.6 billion over 10 years)**
- **Unrelated Business Income Tax (UBIT):** Income derived from research not made “publicly available” would be treated as unrelated trade or business income and subject to the UBIT rules. **(Raises \$700 million over 10 years)**